House Bill 837 (AS PASSED HOUSE AND SENATE)

By: Representatives Hamilton of the 24th, Powell of the 32nd, Golick of the 40th, Maxwell of the 17th, Powell of the 171st, and others

A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 6 of Chapter 8 of Title 42 of the Official Code of Georgia Annotated,
- 2 relating to agreements for probation services, so as to provide for legislative findings and
- 3 intent; to provide for the supervision of misdemeanor and county and city ordinance
- 4 offenders by county and municipal probation officers and private probation services
- 5 providers; to provide for the revocation, modification, and tolling of sentences under certain
- 6 circumstances by county and municipal courts; to provide for the conditions of probation;
- 7 to provide for the assessment and collection of costs of probation; to revise certain standards
- 8 for private corporations, private enterprises, and private agencies who enter into written
- 9 contracts for probation services; to change provisions relating to confidentiality of records;
- 10 to revise certain standards for counties, municipalities, or consolidated governments who
- 11 enter into written agreements to provide probation services; to provide for related matters;
- 12 to provide for an effective date; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 15 (a) The General Assembly finds that:
- 16 (1) The authorization for county and municipal probation offices and private probation
- services was enacted to provide cost savings to the state by using state probation services
- 18 for felony offenders and utilizing county and municipal probation offices and private
- 19 probation entities which contract with courts for the supervision of misdemeanor and
- 20 county and city ordinance offenders;
- 21 (2) In enacting such legislation, the General Assembly intended to authorize judges to use
- 22 county and municipal probation offices and private probation services providers to
- supervise misdemeanor and county and city ordinance offenders in the same manner as the
- judges of the superior courts use state probation services as a means of supervising felony
- 25 offenders;

26 (3) The General Assembly did not intend to restrict the powers of judges to impose,

- suspend, toll, revoke, or otherwise manage the probation of misdemeanor and county and
- 28 city ordinance offenders sentenced in such courts when utilizing county and municipal
- 29 probation offices and private probation services providers; and
- 30 (4) The General Assembly intended that county and municipal probation officers and
- 31 private probation officers, when acting in performance of their official duties in supervising
- 32 probationers in accordance with law and the orders of a court, would have the same rights,
- authority, and protections as state probation supervisors.
- 34 (b) It is the intention of the General Assembly to improve the use and provision of probation
- 35 services by courts for misdemeanor and ordinance violations by enacting this Act.
- 36 SECTION 2.
- 37 Article 6 of Chapter 8 of Title 42 of the Official Code of Georgia Annotated, relating to
- 38 agreements for probation services, is amended by revising Code Section 42-8-100, relating
- 39 to jurisdiction of probation matters in ordinance violation cases, costs, and agreements
- 40 between chief judges of county courts or judges of municipal courts and corporations,
- 41 enterprises, or agencies for probation services, as follows:
- 42 "42-8-100.
- 43 (a) As used in this article, the term:
- 44 (1) 'Council' means the County and Municipal Probation Advisory Council created under
- 45 Code Section 42-8-101.
- 46 (2) 'Private probation officer' means a probation officer employed by a private
- 47 corporation, private enterprise, private agency, or other private entity that provides
- 48 probation services.
- 49 (3) 'Probation officer' means a person employed to supervise defendants placed on
- probation by a county or municipal court for committing an ordinance violation or
- 51 misdemeanor.
- 52 (b) Any county or municipal court which has original jurisdiction of ordinance violations
- or misdemeanors and in which the defendant in such a case has been found guilty upon
- verdict or any plea has pled guilty or nolo contendere may, at a time to be determined by
- 55 the court, hear and determine the question of the probation of such defendant.
- 56 (c) If it appears to the court upon a hearing of the matter that the defendant is not likely to
- engage in an unlawful course of conduct and that the ends of justice and the welfare of
- society do not require that the defendant shall presently suffer the penalty imposed by law,
- 59 the court in its discretion shall impose sentence upon the defendant but may stay and
- suspend the execution of the sentence or any portion thereof or may place him or her on
- probation under the supervision and control of a probation officer or private probation

officer for the duration of such probation, subject to the provisions of this Code section. 62 63 The period of probation or suspension shall not exceed the maximum sentence of 64 confinement which could be imposed on the defendant; provided, however, that nothing 65 in this chapter shall be construed to limit the ability of a court to toll a sentence as provided 66 in this article. 67 (d) In every case that a court of this state sentences a defendant to probation under this 68 article with supervision of a probation officer or private probation officer, in addition to 69 any fine or order of restitution imposed by the court, there shall be imposed a probation 70 supervision fee as a condition of probation. The probation supervision fee may be waived, 71 amended, or converted to community service upon determination by the court prior to or 72 subsequent to sentencing, as to the undue hardship, inability to pay, or any other 73 extenuating factors which prohibit collection of such fee; provided, however, that the imposition of sanctions for failure to pay such fees shall be within the discretion of the 74 75 court through judicial process or hearings. The court may convert probation supervision 76 fees to community service on the same basis as it allows a defendant to pay a fine through community service as set forth in subsection (d) of Code Section 17-10-1. Probation 77 78 supervision fees shall be waived on probationers incarcerated or detained in a jail or other 79 confinement facility which prohibits employment for wages. 80 (d)(e) The court may, in its discretion, require the payment of a fine or costs, or both, as 81 a condition precedent to probation of probation, including the costs of probation 82 supervision and the costs of electronic monitoring as provided in subsection (a) of Code 83 Section 42-8-100.1. 84 (e)(f) The sentencing judge shall not lose jurisdiction over any person placed on probation during the term of his or her probated sentence. The judge is empowered to revoke any or 85 86 all of the probated sentence, rescind any or all of the sentence, or, in any manner deemed 87 advisable by the judge, modify or change the probated sentence, including tolling the 88 sentence as provided in this article, at any time during the period of time originally prescribed for the probated sentence to run. 89 90 (f)(g) If a defendant is placed on probation pursuant to this Code section by a county or 91 municipal court other than one for the county or municipality in which he or she resides for 92 committing any ordinance violation or misdemeanor, such defendant may, when 93 specifically ordered by the court, have his or her probation supervision transferred to the 94 county or municipality in which he or she resides. 95 (g)(h)(1) The chief judge of any court within the county, with the approval of the governing authority of that county, is authorized to enter into written contracts with 96 97 corporations, enterprises, or agencies to provide probation supervision, counseling, 98 collection services for all moneys to be paid by a defendant according to the terms of the

sentence imposed on the defendant as well as any moneys which by operation of law are to be paid by the defendant in consequence of the conviction, and other probation services for persons convicted in that court and placed on probation in the county. In no case shall a private probation corporation or enterprise be charged with the responsibility for supervising a felony sentence. The final contract negotiated by the chief judge with the private probation entity shall be attached to the approval by the governing authority of the county to privatize probation services as an exhibit thereto. The termination of a contract for probation services as provided for in this subsection entered into on or after July 1, 2001, shall be initiated by the chief judge of the court which entered into the contract, and subject to approval by the governing authority of the county which entered into the contract and in accordance with the agreed upon, written provisions of such contract. The termination of a contract for probation services as provided for in this subsection in existence on July 1, 2001, and which contains no provisions relating to termination of such contract shall be initiated by the chief judge of the court which entered into the contract, and subject to approval by the governing authority of the county which entered into the contract and in accordance with the agreed upon, written provisions of such contract.

(2) The chief judge of any court within the county, with the approval of the governing authority of that county, is authorized to establish a county probation system to provide probation supervision, counseling, collection services for all moneys to be paid by a defendant according to the terms of the sentence imposed on the defendant as well as any moneys which by operation of law are to be paid by the defendant in consequence of the conviction, and other probation services for persons convicted in that court and placed on probation in the county.

(h)(i)(1) The judge of the municipal court of any municipality or consolidated government of a municipality and county of this state, with the approval of the governing authority of that municipality or consolidated government, is authorized to enter into written contracts with private corporations, enterprises, or agencies to provide probation supervision, counseling, collection services for all moneys to be paid by a defendant according to the terms of the sentence imposed and on the defendant as well as any moneys which by operation of law are to be paid by the defendant in consequence of the conviction, and other probation services for persons convicted in such court and placed on probation. The final contract negotiated by the judge with the private probation entity shall be attached to the approval by the governing authority of the municipality or consolidated government to privatize probation services as an exhibit thereto. The termination of a contract for probation services as provided for in this subsection entered into on or after July 1, 2001, shall be initiated by the chief judge of the court which

entered into the contract, and subject to approval by the governing authority of the municipality or consolidated government which entered into the contract and in accordance with the agreed upon, written provisions of such contract. The termination of a contract for probation services as provided for in this subsection in existence on July 1, 2001, and which contains no provisions relating to termination of such contract shall be initiated by the chief judge of the court which entered into the contract, and subject to approval by the governing authority of the municipality or consolidated government which entered into the contract and in accordance with the agreed upon, written provisions of such contract.

(2) The judge of the municipal court of any municipality or consolidated government of a municipality and county of this state, with the approval of the governing authority of

(2) The judge of the municipal court of any municipality or consolidated government of a municipality and county of this state, with the approval of the governing authority of that municipality or consolidated government, is authorized to establish a probation system to provide probation supervision, counseling, collection services for all moneys to be paid by a defendant according to the terms of the sentence imposed and on the defendant as well as any moneys which by operation of law are to be paid by the defendant in consequence of the conviction, and other probation services for persons convicted in such court and placed on probation."

153 **SECTION 3.**

154 Said article is further amended by adding a new Code section to read as follows:

155 "<u>42-8-100.1.</u>

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- 156 (a) A court which utilizes the services of a probation officer or private probation officer
- shall determine the terms and conditions of probation under this article and may provide
- such terms and conditions of probation as the court deems appropriate, including, but not
- limited to, providing that the probationer shall:
- 160 (1) Avoid injurious and vicious habits;
- (2) Avoid persons or places of disreputable or harmful character;
- 162 (3) Report to the probation officer or private probation officer, as the case may be, as
- directed;
- (4) Permit the probation officer or private probation officer, as the case may be, to visit
- the probationer at the probationer's home or elsewhere;
- 166 (5) Work faithfully at suitable employment insofar as may be possible;
- 167 (6) Remain within a specified location; provided, however, that the court shall not banish
- a probationer to any area within the state:
- (A) That does not consist of at least one entire judicial circuit as described by Code
- 170 <u>Section 15-6-1; or</u>

171 (B) In which any service or program in which the probationer must participate as a 172 condition of probation is not available; 173 (7) Make reparation or restitution to any aggrieved person for the damage or loss caused 174 by the probationer's offense, in an amount to be determined by the court in accordance with the provisions of Article 1 of Chapter 14 of Title 17. Unless otherwise provided by 175 176 law, no reparation or restitution to any aggrieved person for the damage or loss caused 177 by the probationer's offense shall be made if the amount is in dispute unless the same has been determined as provided in Article 1 of Chapter 14 of Title 17; 178 179 (8) Make reparation or restitution as reimbursement to a municipality or county for the 180 payment for medical care furnished the person while incarcerated pursuant to the provisions of Article 3 of Chapter 4 of this title. No reparation or restitution to a local 181 182 governmental unit for the provision of medical care shall be made if the amount is in 183 dispute unless the same has been determined as provided in Article 1 of Chapter 14 of 184 <u>Title 17;</u> 185 (9) Repay the costs incurred by any municipality or county for wrongful actions by an 186 inmate covered under the provisions of paragraph (1) of subsection (a) of Code 187 Section 42-4-71; 188 (10) Support the probationer's legal dependents to the best of the probationer's ability; 189 (11) Violate no local, state, or federal laws and be of general good behavior; 190 (12) If permitted to move or travel to another state, agree to waive extradition from any 191 jurisdiction where the probationer may be found and not contest any effort by any 192 jurisdiction to return the probationer to this state; 193 (13) Submit to evaluations and testing relating to rehabilitation and participate in and 194 successfully complete rehabilitative programming as directed by the court, including 195 periodic screening for drugs and alcohol as ordered by the court and mental health 196 evaluations as ordered by the court. The court may assess and the probation officer or 197 private probation officer, as the case may be, shall be authorized to collect the costs or 198 a portion of the costs, as determined by the court, of such evaluations, testing, 199 rehabilitation programs, and screenings from the probationer; 200 (14) Wear a device capable of tracking the location of the probationer by means 201 including electronic surveillance or global positioning satellite systems. The court shall 202 assess and the probation officer or private probation officer, as the case may be, shall 203 collect fees from the probationer for such monitoring;

be, shall collect fees from the probationer for such monitoring;

(15) Wear a device capable of detecting drug or alcohol use by the probationer. The

court shall assess and the probation officer or private probation officer, as the case may

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207 (16) Complete a residential or nonresidential program for substance abuse or mental health treatment as indicated by a risk and needs assessment for which the court may 208 209 assess and the probation officer or private probation officer, as the case may be, shall be 210 authorized to collect the costs of or a portion of the costs, as determined by the court, of 211 such program from the probationer; and 212 (17) Pay for the cost of any drug and alcohol screening ordered by the court. 213 (b)(1) It shall be the duty of a probationer, as a condition of probation, to keep his or her probation officer or private probation officer, as the case may be, informed as to his or 214 215 her residence and mailing address. The court may also require, as a condition of 216 probation and under such terms as the court deems advisable, that the probationer keep 217 his or her probation officer or private probation officer, as the case may be, informed as 218 to his or her whereabouts. (2)(A) The running of a probated sentence may be tolled upon the failure of a 219 probationer to report to his or her probation officer or private probation officer, as the 220 221 case may be, as directed or failure to appear in court for a probation revocation hearing; 222 either of such failures may be evidenced by an affidavit from the probation officer or private probation officer, as the case may be, setting forth such failure and stating 223 224 efforts made by the probation officer to contact the probationer. 225 (B) Upon receiving an affidavit from the probation officer or private probation officer as provided in subparagraph (A) of this paragraph, the court may enter an order tolling 226 227 the probation of the probationer and may issue a rule nisi requiring the probationer to 228 appear in court for a hearing on whether such tolling order should be continued or lifted. Said rule nisi shall be served by first-class mail to the last known address of the 229 probationer or by personal service. The tolling order shall be effective upon the 230 231 issuance of the rule nisi. Should the probationer fail to appear at the hearing, the court 232 may, in its discretion, continue the tolling of the probated sentence. If, at the hearing, 233 the court finds that the tolling order was inappropriately issued, the court shall rescind 234 the tolling order and give the probationer credit toward his or her sentence for the time 235 that the tolling order was in effect. 236 (3) The effective date of the tolling of the sentence shall be the date the court enters a 237 tolling order and shall continue until the probationer shall personally report to the 238 probation officer or private probation officer, as the case may be; is taken into custody 239 in this state; or is otherwise available to the court, whichever event occurs first. (4) Any tolled period of time shall not be included in computing creditable time served 240 241 on probation or as any part of the time that the probationer was sentenced to serve. (5) Any unpaid fines, restitution, or any other moneys owed as a condition of probation 242

shall be due when the probationer is arrested; provided, however, that if the entire balance

of his or her probation is revoked, all the conditions of probation, including moneys owed, shall be negated by his or her imprisonment. If only part of the balance of the probation is revoked, the probationer shall still be responsible for the full amount of the unpaid fines, restitution, fees, and other moneys upon his or her return to probation after release from imprisonment, provided that the court may waive or reduce such amounts after considering all circumstances, including undue hardship, inability to pay, extenuating factors, and the availability of other alternatives, including community service.

(c) Nothing in this Code section shall be construed as prohibiting a court in appropriate circumstances from imposing additional special conditions of probation unless otherwise prohibited by law.

(d) Probation officers and private probation officers shall be authorized to participate in and conduct pretrial diversion programs as directed by the prosecuting attorney."

SECTION 4.

Said article is further amended by revising subsection (a) of Code Section 42-8-103, relating to quarterly report to judge and council and records to be open for inspection, as follows:

"(a)(1) Any private corporation, private enterprise, or private agency contracting to provide probation services or any county, municipality or consolidated government entering into an agreement under the provisions of this article shall provide to the judge with whom the contract or agreement was made and the council a quarterly report summarizing the number of offenders under supervision; the amount of fines, statutory surcharges, and restitution collected; the number of offenders for whom supervision or rehabilitation has been terminated and the reason for the termination; and the number of warrants issued during the quarter, in such detail as the council may require.

(2) Upon request of the court, the governing authority, or the council, the private corporation, private enterprise, or private agency contracting to provide probation services or any county, municipality, or consolidated government entering into an agreement under the provisions of this article shall provide to the court, the governing authority, or the council the amount of fees collected and the nature of such fees, including probation supervision fees, rehabilitation programming fees, electronic monitoring fees, drug or alcohol detection device fees, substance abuse or mental health evaluation or treatment fees, and drug testing fees. Information reported pursuant to this paragraph shall not be subject to disclosure pursuant to Article 4 of Chapter 18 of Title 50."

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SECTION 5.

Said article is further amended by revising Code Section 42-8-106, relating to confidentiality
 of records, by adding a new subsection to read as follows:

"(c) Any individual who is or was under probation supervision by a private corporation, private enterprise, or private agency contracting under the provisions of this article or by a county, municipality, or consolidated government providing probation services under this article shall be permitted, upon written request, to inspect and copy his or her own probation file, including correspondence, payment records, and reporting history; provided, however, that supervision case notes shall not be subject to inspection or copying. The first request for such copies in a calendar year shall be provided by the entity at no charge to the individual. For all other requests, the entity providing such copies may charge a reasonable fee for such copies. Such individual may not request such inspection or copies more than once each calendar quarter."

SECTION 6.

Said article is further amended by revising paragraph (3) of subsection (a) and paragraph (3) of subsection (b) of Code Section 42-8-108, relating to the applicability of the article to contractors for probation services, as follows:

- "(3) Employ at least one person who is responsible for the direct supervision of probation officers employed by the corporation, enterprise, or agency and who shall have at least five years' experience in corrections, jail officer, parole, or probation services."
- "(3) Employ at least one person who is responsible for the direct supervision of probation officers employed by the governing authority who shall have at least five years' experience in corrections, <u>jail officer</u>, parole, or probation services; provided, however, that the five-year experience requirement shall not apply to any probation services supervised or administered by the office of sheriff of any county or to any such supervisor employed by a county, municipality, or consolidated government which was engaged in the provision of probation services on April 15, 2006."

SECTION 7.

This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval.

SECTION 8.

309 All laws and parts of laws in conflict with this Act are repealed.